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January 11, 2024

Ms. Lisa Felice  
Executive Secretary  
Michigan Public Service Commission  
7109 W. Saginaw Hwy.  
Lansing, MI 48917

RE: MPSC Docket No. U-21437

Dear Ms. Felice:

Enclosed herewith for filing in the above-referenced matter, please find the *Entry of Appearance in an Administrative Hearing, Petition of Retail Energy Supply Association for Leave to Intervene and Certificate of Service*.

If you have any questions, please feel free to contact my office. Thank you.

Very truly yours,

Fraser Trebilcock Davis & Dunlap, P.C.



Jennifer Utter Heston

JUH/dma  
Enclosures  
cc: All counsel of record

MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS  
PUBLIC SERVICE COMMISSION

**ENTRY OF APPEARANCE IN AN ADMINISTRATIVE HEARING**

This form is issued as provided for by 1939 PA 3, as amended, and by 1933 PA 254, as amended. The filing of this form, or an acceptable alternative, is necessary to ensure subsequent service of any hearing notices, Commission orders, and related hearing documents.

**General Instructions:**

Type or print legibly in ink. For assistance or clarification, please contact the Public Service Commission at 517-284-8090.

*Please Note: The Commission will provide **electronic** service of documents to all parties in this proceeding.*

**THIS APPEARANCE TO BE ENTERED IN ASSOCIATION WITH THE ADMINISTRATIVE HEARING:**

Case / Company Name: Consumers Energy Company Docket No. U- 21437

Please enter my appearance in the above-entitled matter on behalf of:

1. (Name) Retail Energy Supply Association ("RESA")
2. (Name)
3. (Name)
4. (Name)
5. (Name)
6. (Name)
7. (Name)

Name Jennifer Utter Heston  
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Date 01/11/2024

Signature: 

<input type="radio"/> I am not an attorney
<input checked="" type="radio"/> I am an attorney whose: Michigan Bar # is P- <u>65202</u> _____ Bar # is: _____ ( state )

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the application of )  
CONSUMERS ENERGY COMPANY for )  
Approval of a Gas Cost Recovery Plan and )  
Authorization of Gas Cost Recovery Factors )  
for the 12-Months ending March 31, 2025. )  
\_\_\_\_\_ )

Case No. U-21437

**PETITION OF**  
**RETAIL ENERGY SUPPLY ASSOCIATION**  
**FOR LEAVE TO INTERVENE**

NOW COMES the Retail Energy Supply Association (“RESA”), by and through its attorneys, Fraser, Trebilcock, Davis & Dunlap, P.C., and hereby submits its petition to this Honorable Commission seeking leave to intervene in the above-entitled action pursuant to Rule 410 of the Commission’s Rules of Practice and Procedure, R 792.10410. In support of this petition, RESA states as follows:

1. RESA is a broad and diverse group of retail energy suppliers who share the common vision that competitive retail energy markets deliver a more efficient customer-oriented outcome than a regulated utility structure.<sup>1</sup>

2. RESA members are licensed to sell natural gas to retail customers in Michigan: Interstate Gas Supply, Inc. (“IGS”), Just Energy Michigan Corp. (“Just Energy”), and Constellation NewEnergy-Gas Division, LLC (“CNEG”), are licensed Alternative Gas

<sup>1</sup> The comments expressed in this filing represent the position of the Retail Energy Supply Association (RESA) as an organization but may not represent the views of any particular member of the Association. Founded in 1990, RESA is a broad and diverse group of retail energy suppliers dedicated to promoting efficient, sustainable and customer-oriented competitive retail energy markets. RESA members operate throughout the United States delivering value-added electricity and natural gas service at retail to residential, commercial and industrial energy customers. More information on RESA can be found at [www.resausa.org](http://www.resausa.org).



Suppliers (“AGS”). IGS, Just Energy, and CNEG currently serve Gas Customer Choice (“GCC”) customers on the Consumers Energy Company (“Consumers”) system.

3. This docket involves an application by Consumers for approval of a Gas Cost Recovery (“GCR”) plan for the 12 months ended March 31, 2025. Consumers requests a base GCR ceiling factor of not less than \$3.1948/Mcf plus additional amounts contingent upon future events.

4. RESA members have direct and vital interests in the issues raised in this docket, and that may be raised in this docket. RESA members are both Consumers’ customers and GCC suppliers participating in the Consumers transportation market. RESA members have direct interest in the rates, terms and conditions proposed by the parties to this proceeding.

5. There are several legal bases for standing to intervene in a proceeding before the MPSC. The first is standing as of right. This Commission has repeatedly applied the two-prong test for standing as of right set forth in *Association of Data Processing Service Organizations, Inc. v Camp*, 397 US 150; 90 S. Ct. 827; 250 L.Ed. 184 (1970), which has been applied to utility matters in *Drake v The Detroit Edison Co*, 453 F Supp 1123 (WD Mich, 1978). As set forth in *Association of Data Processing*, the two-prong test consists of a showing that: (1) the petitioner would likely suffer injury in fact (i.e., its interests are endangered or at issue); and (2) the petitioner’s interests that are allegedly endangered are within the zone of interests to be protected or regulated by the statute under consideration. See, e.g., *In re Michigan Consolidated Gas Co*, MPSC Case No. U-10150 (December 8, 1992).

6. RESA satisfies the “injury in fact” test, because changes to Consumers’ GCC or transportation programs will impose costs on RESA members. RESA members will incur a direct financial impact as a result of changes to supply obligations.

7. The second prong of the two-pronged test for standing as a matter of right is a showing that the prospective intervenor's interest falls within the "zone of interests" to be protected or regulated in the context of the case. The rates, terms, and conditions of Consumers' GCC and transportation programs are of interest to RESA. The rates, terms, and conditions of Consumers' GCC and transportations programs fall within the zone of interests to be regulated by the Commission in this case, and RESA's interest in fair and reasonable rates fall within the zone of interests to be protected in this case.

8. Having demonstrated that its interest as a ratepayer satisfies the two-pronged test for standing as a matter of right, RESA respectfully submits that it is entitled to intervene in this case as a matter of right.

9. Even if it were determined that RESA does not have standing as a matter of right, it would be entitled to intervene under the Commission's discretionary intervention standards. "[T]he Commission's discretion to grant leave to intervene is broader than the two-prong test. As recognized in prior Commission orders, the requirements for standing before the Commission are not as strict as those applied by the courts. Unlike a court of law, an administrative agency can allow intervention whenever the resulting delay will likely be outweighed by the benefit of the intervenor's participation." *In re Michigan Consolidated Gas Co*, MPSC Case No. U-10150, p 5 (December 8, 1992) (finding that discretionary intervention was appropriate, and "a detailed discussion of the two-prong test is unnecessary").

10. Indeed, the two-pronged test does not apply when granting permissive intervention. "The granting of permissive intervention without satisfying the two-pronged test is a long-established Commission practice." *In re Consumers Gas Co*, MPSC Case No. U-17332, p 4 (May 13, 2014).

11. Discretionary intervention is appropriate where public policy warrants a party's involvement because a prospective intervenor can provide useful information to the Commission or a unique perspective on the issues to be resolved. See, e.g., *In re Mascotech Forming Technologies, Inc.*, MPSC Case No. U-11057 (June 5, 1996); *In re MCI Metro Access Transmission, Inc.*, MPSC Case No. U-10610 (November 30, 1994); and *In the matter, on the Commission's own motion, to investigate the appropriateness of instituting a surcharge to assist in the funding of the Gas Technology Institute*, MPSC Case No. U-14561 (October 18, 2005). The Commission has held that a proper case for permissive intervention exists when a proposed intervenor "could be expected to bring helpful information to the Commission's attention that might not otherwise be available." *In re International Transmission Co*, MPSC Case No. U-16200 (October 14, 2010).

12. "Permissive intervention has also been granted where a proceeding 'raises novel questions and important policy issues' and the intervenor will 'bring a unique perspective' to the case." *In re Consumers Electric Co*, MPSC Case No. U-17319, p 10 (March 6, 2014), quoting, MPSC Case No. U-11057, pp 2-3 (June 5, 1996).

13. RESA is a large and diverse group of retail energy suppliers operating in competitive retail energy markets across the United States. RESA has a proven track record of successful retail competition development activities and promoting vibrant and sustainable retail energy markets for residential, commercial and industrial customers. RESA's breadth of diverse retail energy market experiences makes it particularly well-suited to bring new and helpful information to the Commission that might not otherwise be available.

14. RESA members are AGSs serving customers on the Consumers system. They have direct knowledge of the impact of proposed tariff changes on AGS entities operating on

the Consumers system and on the customers they serve. RESA members have valuable insight into the operation of the GCC and transportation programs during the GCR period and can offer important insights into the implications of any changes to Consumers' GCC and transportation programs going forward. Thus, RESA has significant interests in this case, offers a unique perspective, and is capable of providing information useful to the Commission.

15. Moreover, RESA's intervention should be granted now to avoid the possibility of future delay. In order to protect its right to be heard with respect to any future unknown proposals, whether put forth by Consumers or other intervenors, RESA's Petition to Intervene should be granted now.

16. Thus, RESA has demonstrated that it warrants intervention in this case both as of right and on a permissive basis.

17. RESA was granted intervention as a party in cases involving Consumers Energy Company's natural gas rates and tariffs, including Consumers' general rate cases in Case Nos. U-21308, U-21148, U-20650, U-20322, U-18424, U-17882, U-17643 and U-16418, Consumers' GCC and EUT proceeding in Case No. U-17900, and Consumers' GCR cases in Case Nos. U-21269, U-21063, U-21062, U-20815, U-20542, U-20234, U-20209, U-17693 and U-17133-R. Case No. U-17693 was Consumers' 2015-2016 GCR plan proceeding wherein the Attorney General recommended that the Commission order Consumers to adopt a capacity reservation charge applicable to GCC customers. Case No. U-17133-R was Consumers' 2013-2014 GCR reconciliation case wherein the Attorney General recommended changes to Consumers' Daily Delivery Obligations ("DDOs") tariff provision to allow for mid-month adjustments to DDOs, expanded application of Consumers' Supply Equalization Charge, and

expanded opportunities to order variances in GCC deliveries during abnormal weather following the extreme cold of the Polar Vortex of 2014.

18. Further, RESA was granted intervention as a party in numerous other proceedings involving EUT and GCC issues, such as Michigan Gas Utilities Corporation's general rate case, Case No. U-17880 (daily balancing requirement on gas transportation customers and GCC tariff changes), SEMCO's transportation balancing tariff case, MPSC Case No. U-15953, SEMCO's general rate cases MPSC Case Nos. U-20479 and U-16169, and in Michigan Consolidated Gas Company's general rate case, MPSC Case No. U-16400.

19. It is the position of RESA that parties' proposals should be carefully examined and revised as necessary to assure that the terms and conditions are just and reasonable, as required by law. Proposals should be carefully scrutinized and any unjustified, unsubstantiated, or imprudently incurred costs should be disallowed

20. RESA reserves the right to raise new and different positions if, and when, this case proceeds to full hearings and following a full review of the utility testimony filed in this case and responses to discovery, as may be relevant and appropriate. RESA further reserves the right to take other positions and/or seek other relief based on any proposals that may be submitted by other parties in this case.

21. The relief that RESA seeks in this proceeding is an order approving only those rates, terms and conditions of service that are just, reasonable and lawful. RESA reserves the right to seek other relief based on a review of the filings and/or discovery responses in this proceeding.



22. RESA's interests, as set forth above, are not adequately represented by the present parties and, therefore, it would be detrimental to the public interest to deny this Petition to Intervene.

23. Because the issues set forth above are of great significance to RESA and to the public, a denial of this Petition would result in a miscarriage of justice.

**WHEREFORE**, RESA hereby respectfully requests that this Honorable Commission grant it Leave to Intervene in the above-entitled proceedings as a full party of record.

Respectfully submitted,

**FRASER TREBILCOCK DAVIS & DUNLAP, P.C.**  
ATTORNEYS FOR RETAIL ENERGY SUPPLY ASSOCIATION



Date: January 11, 2024

By: \_\_\_\_\_

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STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the application of )  
CONSUMERS ENERGY COMPANY for )  
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\_\_\_\_\_ )

Case No. U-21437

CERTIFICATE OF SERVICE

The undersigned certifies that, on the 11th day of January 2024, a copy of the *Entry of Appearance in an Administrative Hearing, Petition of Retail Energy Supply Association for Leave to Intervene*, and its *Proof of Service* in the above docket on the persons identified on the attached service list by electronic mail and filed it electronically with the Michigan Public Service Commission.

/s/ Dayna M. Ampe  
Dayna M. Ampe

**SERVICE LIST FOR U-21437**

**Administrative Law Judge:**

Judge Lesley C. Fairrow  
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